

9600 Sims Dr. | El Paso, TX | 79925 | 915-434-0040

# **Annual Risk Assessment** and Audit Plan 2023

#### **Overview**

In accordance with the Institute of Internal Auditors' (the IIA) *International Professional Practices Framework*, Standard 2010 – Planning, the Internal Audit Department has prepared a risk-based Audit Plan for Calendar Year 2023. The 2023 Audit Plan is a description of the internal audit activities that will be performed by the Internal Audit Department during the calendar year.

The process of preparing the 2023 Audit Plan included identifying those areas that are considered the most important and ensuring that activities with the greatest risk are audited. In accordance with District board policy CFC (Local), the Board of Trustees shall "approve annually the internal audit plans and any changes". This Audit Plan is to be presented for review and approval at the February 2023 Board of Trustees meeting.

#### **Development of the 2023 Annual Audit Plan**

The IIA's *International Professional Practices Framework* includes standards that require Internal Auditors to develop an Audit Plan based on the assignment of risk. The Internal Auditors first identify an "Audit Universe", which is a subjective assessment of auditable areas within the District. To identify the Audit Universe, the Internal Audit Department reviewed the District's Organizational Chart, prior Audit Plans, the Annual Comprehensive Financial Report, and considered auditor knowledge of the District. The Internal Auditor also met with District Leadership for input into the Audit Universe and Risk Assessment.

The auditable areas were broken into three areas:

- 1. Academics
- 2. Human Capital Management
- 3. Finance and Operations

A Risk Assessment was then conducted on the Audit Universe and areas were evaluated based on certain risk factors. The Risk Assessment was designed to measure certain risk factors necessary for the District to meet its goals and objectives. The Internal Audit Department's goal is to provide reasonable assurance that the concept of risk-based auditing was applied. The risk factors used were:

- <u>Management Interest</u> Interest by management to have an area audited due to operational or internal control concerns.
- <u>Budget Risk</u> The risk that the District's annual budget would be severely affected by factors that are not planned for or anticipated.
- <u>Strategic Risk</u> The risk that poor business decisions or improper implementation of strategic goals will reduce the District's ability to meet those goals.
- Reputation Risk The risk that the District's public image would be harmed due to improper actions on the part of management or staff.
- <u>Compliance Risk</u> The risk that the District fails to comply with local, state, or federal laws and regulations.

- <u>Time Since Last Audit</u> The risk that certain high-risk areas within the District are not audited on a periodic basis
- <u>Change in Management</u> The risks in an area may increase with new management being assigned to an area identified in the Audit Universe.

The Audit Universe areas were scored by risk factor on a scale of 1 to 5. A weight for each risk was then applied for a total weighted score. The highest weighted scores were included in the 2023 Annual Audit Plan.

The Audit Plan can be found at pages 5-6. The Annual Risk Assessment can be found on pages 7-9.

#### **Scope of Audits**

The IIA's *International Professional Practices Framework* addresses the scope of work of the internal auditor. Standards 2120.A1 states that "the internal audit activity must evaluate risk exposures relating to the organization's governance, operations, and information systems" regarding the:

- Achievement of the organization's strategic objectives.
- Reliability and integrity of financial and operational information.
- Effectiveness and efficiency of operations and programs.
- Safeguarding of assets.
- Compliance with laws, regulations, policies, procedures, and contracts.

#### **Budget and Staffing**

The available audit hours budget for the Internal Audit Department for calendar year 2023 takes into consideration an existing vacancy in the department as well as a shortened year due to the change in audit leadership.

Once the vacancy is filled, the Internal Audit Department will have five full time and one part time staff members. Below are the positions.

- Internal Auditor
- Senior Staff Auditor
- Staff Auditor II
- Staff Auditor I
- Administrative Clerk IV
- Part time auditor (college student)

In order to provide the best service to the District and in order to remain in compliance with IIA standards over Due Professional Care, the Internal Audit Department staff attends professional training opportunities. Professional development is offered by:

• The Institute of Internal Auditors (IIA)

- Association of Certified Fraud Examiners (ACFE)
- Texas Association of School Business Officials (TASBO)
- Association of Government Accountants (AGA)
- Texas Society of Certified Public Accountants (TXCPA)

Internal Audit Department staff is also encouraged to pursue professional designations and/or master's level degrees including Certified Internal Auditor (CIA), Certified Government Auditing Professional (CGAP), Certified Fraud Examiners (CFE), and others.

#### **Calculation of 2023 Available Audit Hours**

The calculation of Available Audit Hours is included at page 10. A total of 7,307 hours will be available for the audit year covering February through December. The hours are divided into the following categories.

|                             | Total Hours |         |  |  |  |
|-----------------------------|-------------|---------|--|--|--|
|                             | Hours       | Percent |  |  |  |
| Audit Project Hours         | 4,410       | 60%     |  |  |  |
| Hotline reviews             | 866         | 11%     |  |  |  |
| Administrative, non-project | 2,031       | 29%     |  |  |  |
| Total Hours                 | 7,307       | 100%    |  |  |  |

The Internal Audit Department respectfully submits this Annual Plan for consideration at the February Board of Trustees meeting.

## YISD Internal Audit Department 2023 Annual Audit Plan Approved: February 15, 2023

#### **Total Hours**

| Category  | Budget |
|---|--------|
| Audit Project Hours                             |        |
| Campus Audits                                   | 2,100  |
| Non-Campus Risk Based Audits                    | 1,600  |
| Carryover from 2022                             | 160    |
| Follow-up Review from 2022 Projects             | 400    |
| Annual Audits                                   |        |
| Review of Superintendent and Board Expenditures | 100    |
| Annual Inventory Review                         | 50     |
| Hotline reviews                                 | 866    |
| Administrative, non project based               | 2,031  |
| Total   | 7,307  |

## **Detailed Audit Project Hours**

| Description   | Budget |
|---|--------|
| Campus Audits (Cash Management, Attendance, PEIMS)        |        |
| Elementary Schools (15 campuses)                          | 900    |
| Middle Schools (5 campuses)                               | 400    |
| High Schools (4 campuses)                                 | 500    |
| Other (Includes PK, K-8, 6-12, non traditional) (4 campus | 300    |
| Non-campus Risk Based Audits                              |        |
| Campus Safety   | 250    |
| Career and Technology                                     | 350    |
| Child Nutrition Services                                  | 350    |
| Esser I, II, III Funding                                  | 325    |
| Title I, II, IV Funding                                   | 325    |
| Carryover from 2022                                       |        |
| Associate Superintendent of Finance - Exit                | 20     |
| Ysleta Community Learning Center                          | 40     |
| Professional Services                                     | 40     |
| Academic Language Programs                                | 50     |
| Annual Inventory Review                                   | 50     |
| Annual Review of Super and BOT Expenditures               | 100    |
| Follow-up Reviews of 2022 Audits                          |        |
| ADA - Glen Cove   | 16     |
| ADA - Sageland  | 16     |
| ADA - Capistrano  | 16     |
| ADA - Dolphin Terrace                                     | 16     |
| ADA - Eastwood Heights                                    | 16     |
| ADA - Pebble Hills  | 16     |
| ADA - Vista Hills   | 16     |
| ADA- Pasodale   | 16     |

## YISD Internal Audit Department 2023 Annual Audit Plan Approved: February 15, 2023

| Description                                  | Budget |
|--|--------|
| Follow-up Reviews of 2022 Audits (Continued) |        |
| Cash Management - Tierra de Sol              | 20     |
| Exit Audit - Bel Air Middle                  | 16     |
| Exit Audit - Del Valle High                  | 16     |
| Exit Audit - Del Valle Middle                | 16     |
| Exit Audit - Desertaire                      | 16     |
| Exit Audit - Eastwood High                   | 30     |
| Exit Audit - Eastwood Knolls                 | 16     |
| Exit Audit - Lancaster                       | 16     |
| Exit Audit - Tierra del Sol                  | 16     |
| PEIMS-HS                                     | 40     |
| Security                                     | 40     |
| Special Education                            | 60     |
| Total  | 4,430  |

## **Details of Administrative, non-project**

| Description                              | Budget |
|--|--------|
| Administrative                           | 1,284  |
| Vacation/Sick Leave                      | 455    |
| Professional Development                 |        |
| Institute of Internal Auditors           | 56     |
| Association of Certified Fraud Examiners | 56     |
| TASBO                                    | 180    |

Total 2,031

## YISD Internal Audit Department Audit Universe and 2023 Risk Analysis February 7, 2023

|                                       | 15%        | 10%        | 20%        | 20%        | 20%        | 7.5%        | 7.5%       | 100%  |          |
|---------------------------------------|------------|------------|------------|------------|------------|-------------|------------|-------|----------|
|                                       | 1 - Low to | 1 - 2022 to | 1 - Low to |       |          |
|                                       | 5 - High   | 5 ->=2018   | 5 - High   |       |          |
|                                       | 1          | 2          | 3          | 4          | 5          | 6           | 7          |       |          |
|                                       | Management | Budget     | Strategic  | Compliance | Reputation | Time since  | Change in  | Raw   | Weighted |
| Description                           | Interest   | Risk       | Risk       | Risk       | Risk       | last audit  | Management | Total | Total    |
| ACADEMICS                             |            | ,          |            |            |            |             |            |       |          |
| 21st Century Grant                    | 1          | 1          | 1          | 1          | 1          | 2           | 4          | 11    | 12       |
| Academic Language Programs            | 3          | 1          | 3          | 4          | 3          | 1           | 4          | 19    | 22       |
| Advanced Academics                    | 1          | 1          | 2          | 1          | 2          | 5           | 5          | 17    | 19       |
| Gifted and Talented (GT)              | 3          | 1          | 1          | 2          | 2          | 5           | 5          | 19    | 21       |
| Assessment, Research, Evaluation, and |            |            |            |            |            |             |            |       |          |
| Accountability                        | 1          | 2          | 5          | 2          | 3          | 5           | 2          | 20    | 23       |
| Career and Technology                 | 3          | 1          | 3          | 3          | 3          | 5           | 5          | 23    | 26       |
| Curriculum and Instruction            | 1          | 1          | 3          | 1          | 1          | 5           | 1          | 13    | 15       |
| Dyslexia                              | 3          | 1          | 1          | 4          | 3          | 1           | 2          | 15    | 17       |
| Federal and State Education Programs  |            |            |            |            |            |             |            |       |          |
| Title I, II, IV                       | 5          | 3          | 1          | 4          | 3          | 5           | 4          | 25    | 28       |
| Migrant Education Program             | 3          | 1          | 1          | 2          | 2          | 5           | 4          | 18    | 20       |
| Title III                             | 5          | 1          | 2          | 3          | 3          | 1           | 2          | 17    | 20       |
| Esser I, II, III                      | 5          | 3          | 1          | 4          | 3          | 5           | 4          | 25    | 28       |
| Homeless Children and Youth Pgm       | 3          | 1          | 1          | 2          | 2          | 5           | 4          | 18    | 20       |
| FERPA Compliance                      | 3          | 1          | 1          | 4          | 3          | 5           | 1          | 18    | 21       |
| Fine Arts                             | 1          | 1          | 1          | 1          | 1          | 5           | 1          | 11    | 12       |
| Innovative Learning                   | 1          | 1          | 1          | 1          | 1          | 5           | 5          | 15    | 17       |
| Library Services                      | 1          | 1          | 1          | 2          | 1          | 5           | 2          | 13    | 15       |
| Office of Assoc Super Elem. Schools   | 1          | 1          | 1          | 1          | 1          | 2           | 4          | 11    | 12       |
| Office of Assoc Super High Schools    | 1          | 1          | 1          | 1          | 1          | 1           | 5          | 11    | 12       |
| Office of Assoc Super Middle Schools  | 1          | 1          | 1          | 1          | 1          | 2           | 1          | 8     | 9        |
| Office of Assoc Super School Improv.  | 1          | 1          | 1          | 1          | 1          | 5           | 2          | 12    | 13       |
| Response to Intervention              | 1          | 1          | 2          | 3          | 3          | 5           | 2          | 17    | 19       |
| School Counseling                     | 1          | 1          | 1          | 2          | 3          | 2           | 2          | 12    | 14       |
| Graduation Requirements               | 3          | 1          | 2          | 2          | 5          | 5           | 2          | 20    | 23       |
| Special Education                     | 5          | 2          | 2          | 5          | 5          | 1           | 2          | 22    | 26       |
| Transitional Education Program        | 1          | 1          | 1          | 1          | 2          | 5           | 2          | 13    | 15       |

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|                                       | 15%        | 10%        | 20%        | 20%        | 20%        | 7.5%        | 7.5%       | 100%  |          |
|---------------------------------------|------------|------------|------------|------------|------------|-------------|------------|-------|----------|
|                                       | 1 - Low to | 1 - 2022 to | 1 - Low to |       |          |
|                                       | 5 - High   | 5 ->=2018   | 5 - High   |       |          |
|                                       | 1          | 2          | 3          | 4          | 5          | 6           | 7          |       |          |
|                                       | Management | Budget     | Strategic  | Compliance | Reputation | Time since  | Change in  | Raw   | Weighted |
| Description                           | Interest   | Risk       | Risk       | Risk       | Risk       | last audit  | Management | Total | Total    |
| HUMAN CAPITAL MANAGEMENT              |            |            |            |            |            |             |            |       |          |
| Child Nutrition Services              | 5          | 3          | 1          | 5          | 5          | 4           | 2          | 25    |          |
| Communications and Marketing          | 1          | 1          | 1          | 1          | 1          | 5           | 5          | 15    | 17       |
| Employee Grievance Process            | 1          | 1          | 1          | 3          | 4          | 5           | 1          | 16    | 18       |
| Employee Records Management           | 1          | 1          | 1          | 2          | 2          | 5           | 1          | 13    | 15       |
| HR Information Systems                | 1          | 1          | 1          | 1          | 2          | 5           | 1          | 12    | 14       |
| Mentoring and Teacher Quality         | 3          | 1          | 1          | 1          | 1          | 2           | 3          | 12    | 14       |
| Recruitment and Hiring                | 1          | 1          | 3          | 1          | 2          | 5           | 1          | 14    | 16       |
| Student Services                      | 1          | 1          | 1          | 3          | 3          | 1           | 5          | 15    | 17       |
| Loss of Credit due to Absences        | 3          | 1          | 1          | 2          | 3          | 1           | 5          | 16    | 18       |
| Truancy                               | 1          | 1          | 1          | 3          | 3          | 5           | 5          | 19    | 21       |
| Student Discipline                    | 1          | 1          | 1          | 2          | 3          | 5           | 5          | 18    | 20       |
| Teacher Certification                 | 1          | 1          | 1          | 2          | 3          | 1           | 1          | 10    | 12       |
| Termination and Employee Exit Process | 1          | 1          | 1          | 1          | 1          | 5           | 1          | 11    | 12       |
| Title IX Compliance                   | 3          | 1          | 1          | 3          | 5          | 5           | 1          | 19    | 22       |
| FINANCE AND OPERATIONS                |            |            |            |            |            |             |            |       |          |
| Accounting                            | 1          | 3          | 1          | 3          | 2          | 1           | 3          | 14    | 16       |
| Athletics                             | 1          | 1          | 1          | 3          | 3          | 2           | 2          | 13    | 15       |
| Bond Management                       | 1          | 4          | 3          | 3          | 4          | 4           | 1          | 20    | 23       |
| Budget                                | 1          | 1          | 1          | 2          | 2          | 5           | 1          | 13    | 15       |
| Business Information Systems          | 1          | 1          | 1          | 1          | 1          | 5           | 1          | 11    | 12       |
| Campus Activity Funds - Cash          |            |            |            |            |            |             |            |       |          |
| Management                            |            |            |            |            |            |             |            |       |          |
| High Schools                          | 5          | 1          | 2          | 3          | 5          | 2           | 2          | 20    | 23       |
| Middle Schools                        | 5          | 1          | 2          | 3          | 5          | 2           | 2          | 20    | 23       |
| Elementary Schools                    | 5          | 1          | 2          | 3          | 5          | 1           | 2          | 19    | 22       |
| PK, K-8 and other campuses            | 5          | 1          | 2          | 3          | 5          | 1           | 2          | 19    | 22       |
| Competitive Grants                    | 1          | 2          | 1          | 3          | 2          | 5           | 1          | 15    | 17       |
| Comprehensive Care Cente              | 1          | 1          | 1          | 3          | 3          | 2           | 1          | 12    | 14       |
| District Initiatives and Affairs      | 1          | 1          | 1          | 1          | 1          | 5           | 3          | 13    | 14       |

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|                                       | 15%        | 10%        | 20%        | 20%        | 20%        | 7.5%        | 7.5%       | 100%  |          |
|---------------------------------------|------------|------------|------------|------------|------------|-------------|------------|-------|----------|
|                                       | 1 - Low to | 1 - 2022 to | 1 - Low to |       |          |
|                                       | 5 - High   | 5 ->=2018   | 5 - High   |       |          |
|                                       | 1          | 2          | 3          | 4          | 5          | 6           | 7          |       |          |
|                                       | Management | Budget     | Strategic  | Compliance | Reputation | Time since  | Change in  | Raw   | Weighted |
| Description                           | Interest   | Risk       | Risk       | Risk       | Risk       | last audit  | Management | Total | Total    |
| Emergency Operations and Preparedness | 1          | 1          | 1          | 3          | 5          | 5           | 1          | 17    | 20       |
| Campus Safety                         | 3          | 1          | 3          | 3          | 5          | 5           | 1          | 21    | 24       |
| Facilities and Construction           | 1          | 1          | 1          | 1          | 3          | 5           | 3          | 15    | 17       |
| Fixed Asset Management                | 1          | 1          | 1          | 1          | 1          | 5           | 4          | 14    | 16       |
| Health Services                       | 1          | 1          | 1          | 3          | 3          | 1           | 3          | 13    | 15       |
| JROTC                                 | 1          | 1          | 1          | 1          | 2          | 5           | 1          | 12    | 14       |
| Maintenance                           | 1          | 2          | 1          | 1          | 2          | 5           | 1          | 13    | 15       |
| Payroll                               | 1          | 3          | 1          | 1          | 3          | 1           | 3          | 13    | 15       |
| Procurement Card Management           | 5          | 1          | 1          | 2          | 4          | 5           | 5          | 23    | 26       |
| Purchasing                            | 1          | 2          | 1          | 4          | 3          | 3           | 1          | 15    | 17       |
| Records Management                    | 1          | 1          | 1          | 2          | 1          | 5           | 1          | 12    | 14       |
| Risk Management                       | 1          | 3          | 1          | 3          | 2          | 3           | 1          | 14    | 16       |
| District/Campus Security              | 1          | 1          | 1          | 4          | 5          | 2           | 4          | 18    | 21       |
| Student Information Systems           | 1          | 1          | 1          | 1          | 2          | 5           | 1          | 12    | 14       |
| Student Attendance Accounting         |            |            | <br>       |            |            |             |            |       |          |
| High Schools                          | 5          | 2          | 5          | 4          | 3          | 3           | 2          | 24    | 28       |
| Middle Schools                        | 5          | 2          | 5          | 4          | 3          | 3           | 2          | 24    | 28       |
| Elementary Schools                    | 5          | 2          | 5          | 4          | 3          | 1           | 2          | 22    | 26       |
| PK, K-8 and other campuses            | 5          | 2          | 5          | 4          | 3          | 1           | 2          | 22    | 26       |
| PEIMS Rept. (At risk, Leavers, etc)   |            |            |            |            |            |             |            |       |          |
| High Schools                          | 5          | 2          | 3          | 4          | 3          | 2           | 2          | 21    | 24       |
| Middle Schools                        | 5          | 2          | 3          | 4          | 3          | 3           | 2          | 22    | 25       |
| Elementary Schools                    | 5          | 2          | 3          | 4          | 3          | 3           | 2          | 22    | 25       |
| PK, K-8 and other campuses            | 5          | 2          | 3          | 4          | 3          | 3           | 2          | 22    | 25       |
| Technology Information Systems        | 1          | 1          | 1          | 2          | 2          | 5           | 3          | 15    | 17       |
| Telecommunications                    | 1          | 1          | 1          | 1          | 1          | 5           | 5          | 15    | 17       |
| Transportation                        | 1          | 2          | 1          | 3          | 3          | 1           | 4          | 15    | 17       |
| Warehouse Receiving and Inventory     |            |            |            |            |            |             |            |       |          |
| Management                            | 1          | 1          | 1          | 1          | 1          | 1           | 1          | 7     | 8        |
| Edgar Compliance                      | 1          | 2          | 1          | 3          | 3          | 2           | 1          | 13    | 15       |
| Review of Reimb. To BOT and Superint. | 1          | 1          | 1          | 2          | 4          | 5           | 1          | 15    | 17       |

## YISD Internal Audit Department Calculation of Available Hours February 7, 2023

|                     | Total Hours |         | Internal A | Auditor | Audit Staff |         |  |
|---------------------|-------------|---------|------------|---------|-------------|---------|--|
|                     | Hours       | Percent | Hours      | Percent | Hours       | Percent |  |
| Audit Project Hours | 4,409       | 60%     | 594        | 35%     | 3,815       | 68%     |  |
| Hotline reviews     | 866         | 12%     | 305        | 18%     | 561         | 10%     |  |
| General             |             |         |            |         |             |         |  |
| Administration      | 1,284       | 18%     | 611        | 36%     | 673         | 12%     |  |
| Vacation/Sick Leave | 455         | 6%      | 119        | 7%      | 337         | 6%      |  |
| Professional        |             |         |            |         |             |         |  |
| Development         | 292         | 4%      | 68         | 4%      | 224         | 4%      |  |
| Total Hours         | 7,307       | 100%    | 1,696      | 100%    | 5,611       | 100%    |  |

|           | Working  | Internal | Senior Staff | Auditor | Auditor | PT      | Total Per |
|-----------|----------|----------|--------------|---------|---------|---------|-----------|
|           | hours/mo | Auditor  | Auditor      | II      | Ι       | Auditor | Month     |
| February  | 160      | 160      |              | 160     | 160     | 78      | 558       |
| March     | 144      | 144      |              | 144     | 144     | 70      | 502       |
| April     | 152      | 152      | 152          | 152     | 152     | 74      | 682       |
| May       | 176      | 176      | 176          | 176     | 176     | 86      | 790       |
| June      | 176      | 176      | 176          | 176     | 176     | 86      | 790       |
| July      | 128      | 128      | 128          | 128     | 128     | 62      | 574       |
| August    | 184      | 184      | 184          | 184     | 184     | 90      | 826       |
| September | 160      | 160      | 160          | 160     | 160     | 78      | 718       |
| October   | 176      | 176      | 176          | 176     | 176     | 86      | 790       |
| November  | 128      | 128      | 128          | 128     | 128     | 62      | 574       |
| December  | 112      | 112      | 112          | 112     | 112     | 55      | 503       |
|           | 1,696    | 1,696    | 1,392        | 1,696   | 1,696   | 827     | 7,307     |